

Board of Supervisors Meeting Date: October 26, 2021 Prepared By: Jennifer A. Vise Preparer Phone: 530-527-3287 Preparer Email: jvise@co.tehama.ca.us Regular Item

### 2020 REDISTRICTING - Interim County Counsel Margaret Long

### Requested Action(s)

- a) PUBLIC HEARING Conduct a Public Hearing to receive input regarding communities of interest and the 2020 Redistricting process
- d) Board discussion and direction to staff regarding next steps in the 2020 Redistricting process

### **Financial Impact:**

There is no financial impact.

### **Background Information:**

On September 18, 2020 AB 1276 was signed by the Governor amending certain laws relating to the redistricting process.

 Elections Code 21500(a) Following a county's decision to elect its board using district-based elections, or following each federal decennial census for a county whose board is already elected using district-based elections, the board shall adopt boundaries for all of the supervisorial districts of the county so that the supervisorial districts shall be substantially equal in population as required by the United States Constitution. (1) Population equality shall be based on the total population of residents of the county as determined by the most recent federal decennial census for which the redistricting data described in Public Law 94-171 are available. (2) Notwithstanding paragraph (1), an incarcerated person, as that term is used in Section 21003, shall not be counted towards a county's population, except for an incarcerated person whose last known place of residence may be assigned to a census block in the county, if information about the last known place of residence for incarcerated persons is included in the computerized database for redistricting that is developed in accordance with subdivision (b) of Section 8253 of the Government Code, and that database is made publicly available. (b) The board shall adopt supervisorial district boundaries that comply with the United States Constitution, the California Constitution, and the federal Voting Rights Act of 1965 (52 U.S.C. Sec. 10301 et seq.). (c) The board shall adopt supervisorial district boundaries using the following criteria as set forth in the following order of priority: (1) To the extent practicable, supervisorial districts shall be geographically contiguous. Areas that meet only at the points of adjoining corners are not contiguous. Areas that are separated by water and not connected by a bridge, tunnel, or regular ferry service are not contiguous. (2) To the extent practicable, the geographic integrity of any local neighborhood or local community of interest shall be respected in a manner that minimizes its division. A "community of interest" is a population that shares common social or economic interests that should be included within a single

supervisorial district for purposes of its effective and fair representation. Communities of interest do not include relationships with political parties, incumbents, or political candidates. (3) To the extent practicable, the geographic integrity of a city or census designated place shall be respected in a manner that minimizes its division. (4) Supervisorial district boundaries should be easily identifiable and understandable by residents. To the extent practicable, supervisorial districts shall be bounded by natural and artificial barriers, by streets, or by the boundaries of the county. (5) To the extent practicable, and where it does not conflict with the preceding criteria in this subdivision, supervisorial districts shall be drawn to encourage geographical compactness in a manner that nearby areas of population are not bypassed in favor of more distant populations. (d) The board shall not adopt supervisorial district boundaries for the purpose of favoring or discriminating against a political party.

- Elections Code 21501:(a) (2) For redistricting occurring before 2031 and where a county has a regular election occurring after January 1, 2022, and before July 1, 2022, the boundaries of the supervisorial districts shall be adopted by the board not later than 174 days before that election. Notwithstanding subdivision (b) of Section 8106, the forms required under that subdivision shall not be made available until at least 28 days after the adoption of a final map. The elections official shall reduce the required number of signatures for the in-lieu-filing-fee petition, as specified in subdivision (a) of Section 8106, by the same proportion as the reduction in time for the candidate to collect signatures. (3) For redistricting occurring before 2031 and where a county does not have a regular election occurring after January 1, 2022 and before July 1, 2022, the boundaries of the supervisorial districts shall be adopted by the board not later than 205 days before the county's next regular election occurring on or after July 1, 2022. (b) This section does not apply when a county transitions from at-large to district-based elections.
- Elections Code 21507: Before adopting the boundaries of a district pursuant to Section 21501 or 21503, or for any other reason, the board shall hold public hearings on the proposal in accordance with Section 21507.1.
- Elections Code 21507.1(a) Before adopting a final map, the board shall hold at least four public hearings at which the public is invited to provide input regarding the composition of one or more supervisorial districts. (1) At least one public hearing shall be held before the board draws a draft map or maps of the proposed supervisorial district boundaries. (2) At least two public hearings shall be held after the board has drawn a draft map or maps of the proposed supervisorial district boundaries. (b) At least one public hearing or public workshop shall be held on a Saturday, on a Sunday, or after 6 p.m. on a weekday Monday through Friday. (c) Public hearing buildings shall be accessible to persons with disabilities. (d) If a public hearing is consolidated with a regular or special meeting of the board that includes other substantive agenda items, the public hearing shall begin at a fixed time regardless of its order on the agenda, except that the board may first conclude any item being discussed or acted upon, including any associated public comment, when that time occurs. The time of the public hearing shall be noticed to the public. (e) The board may have county staff or a consultant conduct one or more public workshops in lieu of holding one of the public hearings required by paragraph (1) of subdivision (a). (f) The board may establish an advisory redistricting commission pursuant to Section 23002 to hold the public hearings required by paragraph (1) of subdivision (a).
- Elections Code 21508 (a) The board shall take steps to encourage residents,

including those in underrepresented communities and non-English speaking communities, to participate in the redistricting public review process. These steps shall include a good faith effort to do all of the following: (1) Providing information to media organizations that provide county news coverage, including media organizations that serve language minority communities. (2) Providing information through good government, civil rights, civic engagement, and community groups or organizations that are active in the county, including those active in language minority communities, and those that have requested to be notified concerning county redistricting. (b) The board shall arrange for the live translation in an applicable language of a public hearing or workshop held pursuant to this chapter if a request for translation is made at least 72 hours before the hearing or workshop, unless less than five days' notice are provided for the hearing or workshop, in which case the request shall be made at least 48 hours before the hearing or workshop. (c) Notwithstanding Section 54954.2 of the Government Code, the board shall publish the date, time, and location for any public hearing or workshop on the internet at least five days before the hearing or workshop. However, if there are fewer than 28 days until the deadline to adopt boundaries, the board may publish the agenda on the internet for at least three days before the hearing or workshop. (d) (1) A draft map shall be published on the internet for at least seven days before being adopted as a final map by the board provided that, if there are fewer than 28 days until the deadline to adopt boundaries, the draft map may instead be published on the internet for at least three days. (2) Each draft map prepared by a member of the board or by employees or contractors of the county shall be accompanied by information on the total population, citizen voting age population, and racial and ethnic characteristics of the citizen voting age population of each proposed supervisorial district, to the extent the county has that data. (3) (A) The board and employees or contractors of the county shall not release draft maps of supervisorial districts earlier than three weeks after the block-level redistricting database required by subdivision (b) of Section 8253 of the Government Code is first made publicly available. This subparagraph does not prohibit the board from holding public hearings or workshops on the placement of supervisorial district boundaries before the earliest date that draft maps of supervisorial districts may be released. (B) If the period of time between the date that the redistricting database is made publicly available and the map adoption deadline is fewer than 90 days and more than 59 days, then the waiting period required by subparagraph (A) is reduced to one week. If the period of time between the date that the redistricting database is made publicly available and the map adoption deadline is fewer than 60 days, then the waiting period required by subparagraph (A) is waived. (e) The board shall allow the public to submit testimony or draft maps in writing and electronically. (f) The county shall either record or prepare a written summary of each public comment and board deliberation made at every public hearing or workshop held pursuant to this article. The county shall make the recording or written summary available to the public within two weeks after the public hearing or workshop. (g) The board shall establish, and maintain for at least 10 years after the adoption of new supervisorial district boundaries, an internet web page dedicated to redistricting. The web page may be hosted on the county's existing internet website or another internet website maintained by the county. The web page shall include, or link to, all of the following information: (1) A general explanation of the redistricting process for the county, in English and applicable languages.

(2) The procedures for a member of the public to testify during a public hearing or to submit written testimony directly to the board, in English and applicable languages.

(3) A calendar of all public hearing and workshop dates. A calendar listing that includes the time and location of the public hearing or workshop satisfies the notice required by subdivision (c). (4) The notice and agenda for each public hearing and workshop. (5) The recording or written summary of each public hearing and workshop. (6) Each draft map considered by the board at a public hearing. (7) The adopted final map of supervisorial district boundaries. (h) For purposes of this section, "applicable language" means any language in which ballots are required to be provided in the county pursuant to Section 203 of the federal Voting Rights Act of 1965 (52 U.S.C. Sec. 10503).

(I) This section does not apply when a county transitions from at-large to districtbased elections.

(j) Before January 1, 2021, and before January in each year ending in the number one thereafter, the Secretary of State shall publish on the internet a template explaining the county redistricting process that meets the requirements of paragraphs (1) and (2), inclusive, of subdivision (g). The Secretary of State shall publish the template in all of the languages into which ballots are required to be translated in the state pursuant to Section 203 of the federal Voting Rights Act of 1965 (52 U.S.C. Sec. 10503). The template shall be published in a conspicuous location on the Secretary of State's internet website.

#### **Attachment List:**

NOTICE OF PUBLIC HEARING - Communites (PDF) Redistricting\_public hearing2\_Tehama (PDF)

### NOTICE OF PUBLIC HEARING

NOTICE IS HEREBY GIVEN that on *Tuesday, October 26, 2021* at 11:00 A.M., or soon thereafter as may be heard, in the Board Chambers located at 727 Oak St., Red Bluff, California, the Tehama County Board of Supervisors will conduct a public hearing to receive input regarding the communities of interest and the 2020 Redistricting process.

All interested persons are invited to attend and be heard. Information regarding the redistricting process will be available at the Tehama County Clerk of the Board of Supervisors Office, 633 Washington St., Rm. 12, Red Bluff, California (530) 527-3287. Written comments may be delivered at or prior to the public hearing to the Tehama County Clerk of the Board of Supervisors Office, 633 Washington St., Rm. 12, or mail to Tehama County Clerk of the Board, P.O. Box 250, Red Bluff, California, 96080.

JENNIFER VISE, Clerk of the Board of Supervisors

#### RED BLUFF DAILY NEWS:

PUBLISH: Thursday, July 21, 2021 MAKE: Affidavit of Publication CHARGE: Tehama County Clerk & Recorder P.O. Box 250 Red Bluff, CA 96080

## REDISTRICTING 2021: SHAPING TEHAMA COUNTY'S FUTURE

Public Hearing #2: Communities of Interest

MARGARET LONG, INTERIM COUNTY COUNSEL



## **RECAP: WHAT IS REDISTRICTING?**

Every 10 years, counties must "redraw" the district boundaries based upon the U.S. Census data from the Federal government

Requires a review of the most recent Census population data and adjustment of the district boundaries to keep them as equal in population as possible, while allowing for adjustments based on geography, topography, communities of interest, etc.

## THE TEHAMA COUNTY BOARD OF SUPERVISORS NEEDS TO HEAR FROM YOU!

Redistricting determines which neighborhoods and communities are grouped together into a District for purposes of electing a Board of Supervisor Member.

- The Board of Supervisors will seek YOUR input in selecting the next district map for our Supervisorial Districts.
- $\rightarrow$  You have an opportunity to share with the Board of Supervisors how you think District boundaries should be drawn to best represent your community.
- Translation into Spanish is also available if requested 72 hours before the meeting.
   You can contact County staff at tcbos@co.tehama.ca.us to submit inquiries, request translation, or submit maps & input for the redistricting process.

# WHAT SHOULD WE CONSIDER WHEN REDRAWING DISTRICT BOUNDARIES FOR TEHAMA COUNTY?

 $\rightarrow$ AB 849: "the Board shall adopt supervisorial district boundaries using the following criteria as set forth in the following order of priority:"

- Geographically contiguous districts (each supervisorial district should share a common border with the next);
- The geographic integrity of local neighborhoods or communities shall be respected in a manner that minimizes its division;
- Geographic integrity of a city shall be respected in a manner that minimizes its division;
- Easily identifiable boundaries that follow natural or artificial barriers (rivers, streets, highways, rail lines, etc.); and
- Lines shall be drawn to encourage geographic compactness.
- Boundaries WILL NOT be drawn for purposes of favoring or discriminating against a political party.

## **COMMUNITIES OF INTEREST**

### • What is a community of interest?

The California Constitution defines a community of interest as:

A community of interest is a contiguous population which shares common social and economic interests that should be included within a single district for purposes of its effective and fair representation.

Examples of such shared interests are those common to an urban area, a rural area, an industrial area, or an agricultural area, and those common to areas in which the people share similar living standards, use the same transportation facilities, have similar work opportunities, or have access to the same media of communication relevant to the election process. Communities of interest shall not include relationships with political parties, incumbents, or political candidates.

Section 2(d)(4) of Article XXI of the California Constitution <u>https://wedrawthelines.ca.gov/faq/</u>

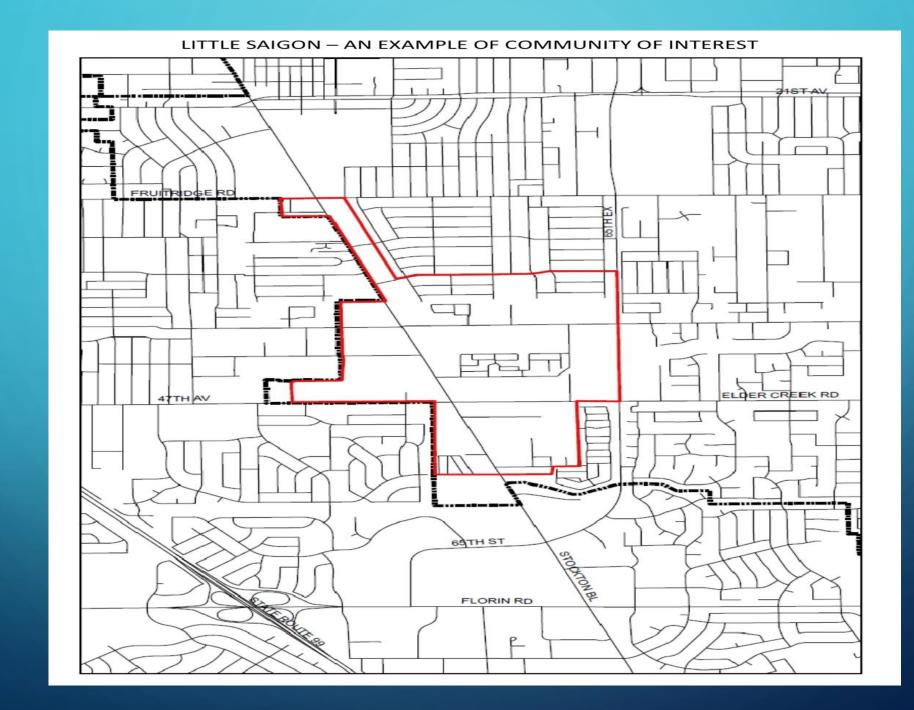
## COMMUNITIES OF INTEREST - EXAMPLES

→ Some commonly used examples of potential shared geographic, social, and economic characteristics

- <u>Political/Geographic</u>: Urban and rural interests, Housing patterns and living conditions (urban, suburban, rural), Cultural, religious, and language characteristics, Communication and transportation networks, Transportation hubs / centers, Redevelopment areas, School districts/attendance areas, Congressional or State legislative districts
- <u>Socio-Economic</u>: Income levels, Educational backgrounds, Age demographics, household size/family size, and housing owners vs. renters.
- Policy issues: (concerns about crime, education, etc.): Employment and economic patterns (How are community residents employed? What is the economic base of the community?), Health and environmental conditions, Work opportunities, Cultural & Social interests, Community centers, Parks/dog parks, and Occupations and lifestyles

## COMMUNITIES OF INTEREST -LITTLE SAIGON EXAMPLE

• "Little Saigon" in Sacramento: The Stockton Boulevard corridor from Riza Avenue to Fruitridge Road has a significant concentration of Vietnamese-owned, family-run small businesses. Designating this area with Council District #6 as "Little Saigon" contributes to the cultural and economic vibrancy of the area. By Council Resolution 2010-051, the City Council recognized this area as a distinct cultural and commercial district



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## COMMUNITIES OF INTEREST IN TEHAMA COUNTY

### • What are our communities of interest?

- Examples of Areas of interest: Urban/Rural, Industrial, Agricultural, people with similar transportation facilities, similar work opportunities, similar living standards, etc.
- What do these look like for Tehama County?

 Remember: Communities of interest <u>shall not include</u> relationships with political parties, incumbents, or political candidates

Section 2(d)(4) of Article XXI of the California Constitution https://wedrawthelines.ca.gov/faq/

## COMMUNITIES OF INTEREST IN TEHAMA COUNTY

- •What are possible local examples?
  - <u>Cities and Towns</u>: Corning, Lake California, Rancho Tehama Reserve, Red Bluff, Tehama
  - <u>Communities</u>: Bend, Flournoy, Gerber, Las Flores, Los Molinos, Manton, Mineral, Paskenta, Paynes Creek, Proberta, Richfield and Vina

# CONTACT TEHAMA COUNTY STAFF FOR MORE INFORMATION

Clerk of the Board
P.O. Box 250, Red Bluff, CA 96080

Redistricting Inquiries and Submissions: tcbos@co.tehama.ca.us

or delivering to Clerk of the Board, 633 Washington St., Room 12 Red Bluff, CA 96080. Learn More about the Process online: www.co.tehama.ca.us/electionsredistricting/